# DIVISION OF ELEMENTARY AND SECONDARY EDUCATION RULES GOVERNING CONSOLIDATION AND ANNEXATION OF SCHOOL DISTRICTS Effective

#### **CHAPTER 1: AUTHORITY AND DEFINITIONS**

#### 1.00 PURPOSE

1.01 The purpose of these rules is to establish the requirements and procedures concerning the consolidation and annexation of school districts; the administrative consolidation and annexation of school districts; and the distribution of consolidation/annexation incentive funding; and petitions to the State Board of Education for a change in a district boundary.

#### 2.00 AUTHORITY

2.01 The State Board of Education (State Board) enacts these rules pursuant to the authority granted by Ark. Code Ann. §§ 6-13-1401 et seq. and 6-13-1601 et seq.

#### 3.00 **DEFINITIONS**

- 3.01 "Administrative annexation" means the joining of an affected school district or a part of the school district in which the affected district as a whole has fewer than three hundred fifty (350) students with a one or more receiving school districts through a voluntary process set out in Ark. Code Ann. §6-13-1601 et seq.;
- 3.02 "Administrative consolidation" means the joining of two (2) or more school districts, one of which has fewer than three hundred fifty (350) students, to create a new single school district with one (1) administrative unit and one (1) board of directors that is not required to close school facilities through a voluntary process set out in Ark. Code Ann. §6-13-1601 et seq;
- 3.03 "Affected district" means a school district that:
  - 3.03.1 Loses territory or students as a result of annexation or administrative annexation; or
  - 3.03.2 Is involved in a consolidation or administrative consolidation.
- 3.04 "Aggrieved district" means the lawfully constituted and existing board of directors of a school district that gains or loses territory or students as a result of an annexation, administrative annexation, consolidation, or administrative consolidation;

- 3.05 "Annexation" means the joining of an affected school district or part thereof with a receiving district;
- 3.06 "Average daily membership (ADM)" has the same meaning as defined by the Arkansas General Assembly in Ark. Code Ann. § 6-20-2303.
- 3.07 "Boundary change" means the process by which the territory of two or more school districts is modified based on the petition of a single school district to the State Board of Education seeking modification to its geographic territory under to Ark. Code Ann. § 6-13-1414.
- 3.07 3.08 "Consolidation" means the joining of two (2) or more affected school districts or parts thereof to create a new single school district;
- 3.08 3.09 "Debt" means a legal liability, encumbrance or contract, including employment contracts, to be paid out of future revenues or current reserves of the school district.
- 3.09 3.10 "Receiving district" means a school district or districts that receive territory or students, or both, from an affected district as a result of annexation or administrative annexation;
- 3.10 3.11 "Resulting district" means the new school district created from affected districts as a result of consolidation or administrative consolidation.
- 3.12 "School district with fewer than three hundred fifty (350) students" means a school district with an average daily membership of fewer than three hundred fifty (350) students in the school year immediately preceding the current school year.
- 3.13 "Voluntary transfer" means a student has transferred to a district other than the student's resident district through a school choice transfer under Arkansas Code § 6-18-1901 et seq. or § 6-18-227, or a student transfer under Arkansas Code § 6-18-316.

Source: Ark. Code Ann. §§ 6-13-1401 and 6-13-1601

#### 4.00 CONSOLIDATION AND ANNEXATION AUTHORITY OF THE STATE BOARD

4.01 There shall not be any consolidation or annexation of any public school district with any other school district in the state without the prior consent and approval of the State Board.

Source: Ark. Code Ann. § 6-13-1402

#### CHAPTER 2: CONSOLIDATION AND ANNEXATION OF SCHOOL DISTRICTS

## 5.00 CONDITIONS UNDER WHICH THE STATE BOARD OF EDUCATION MAY ANNEX SCHOOL DISTRICTS

- 5.01 The State Board shall consider the annexation of an affected school district or districts to a receiving district or districts under any of the following conditions:
  - 5.01.1 The State Board, after providing thirty (30) days' written notice to the affected school districts, determines that annexation is in the best interest of the affected district or districts and the receiving district based upon failure to meet standards for accreditation or failure to meet academic, fiscal, or facilities distress requirements pursuant to The Quality Education Act of 2003, Ark. Code Ann. § 6-15-201 et seq., the Arkansas Educational Support and Accountability Act, Ark. Code Ann. § 6-15-2901 et seq., the Arkansas Fiscal Assessment and Accountability Program, Ark. Code Ann. § 6-20-1901 et seq., and the Arkansas Public School Academic Facilities Program Act, Ark. Code Ann. § 6-21-801 et seq.;
  - 5.01.2 The affected district or districts file a petition with the State Board requesting annexation to a particular receiving district or districts, and a copy of the petition is filed with the county clerk's office of each county where the affected district or districts are located;
    - 5.01.2.1 The county clerk's office of each county where the affected district or districts are located certifies in writing that the petition has been signed by a majority of the qualified electors of the affected district or districts; and
    - 5.01.2.2 The receiving district or districts provide to the State Board written proof of consent to receive the affected district or districts by annexation as evidenced by either a vote to approve annexation by resolution by a majority of the members of the local receiving board of education or by a vote to approve annexation by a majority of the qualified electors of the receiving district as provided for in Ark. Code Ann. § 6-14-122;
  - 5.01.3 A majority of the qualified electors in the affected district or districts vote to approve the annexation of an affected school district or districts to a receiving district or districts as provided for in Ark. Code Ann. § 6-14-122; and
    - 5.01.3.1 The receiving district or districts provide to the State Board written proof of consent to receive the affected district or districts by annexation as evidenced by either a vote to

approve annexation by resolution by a majority of the members of the local receiving board of education or by a vote to approve annexation by a majority of the qualified electors of the receiving district as provided in Ark. Code Ann. § 6-14-122; or

- 5.01.4 The local board of education of the affected district or districts votes to approve by resolution the annexation of the affected district or districts to a receiving district or districts by a majority of the members of the local board of education of the affected district or districts; and
  - 5.01.4.1 The receiving district or districts provide to the State Board written proof of consent to receive the affected district or districts by annexation as evidenced by either a vote to approve annexation by resolution by a majority of the members of the local receiving board of education or by a vote to approve annexation by a majority of the qualified electors of the receiving districts as provided for in Ark. Code Ann. § 6-14-122.
- 5.02 The State Board may vote to approve, by a majority of a quorum present of the members of the State Board, the annexation of the affected districts into a receiving district:
  - 5.02.1 The State Board, after providing thirty (30) days written notice to the affected districts, may on its own motion based on a school district's failure to meet standards for accreditation or failure to meet academic, fiscal, or facilities distress requirements pursuant to The Quality Education Act of 2003, Ark. Code Ann. § 6-15-201 et seq., the Arkansas Educational Support and Accountability Act, Ark. Code Ann. § 6-15-2901 et seq., the Arkansas Fiscal Assessment and Accountability Program, Ark. Code Ann. § 6-20-1901 et seq., and the Arkansas Public School Academic Facilities Program Act, Ark. Code Ann. § 6-21-801 et seq.; or
  - 5.02.2 Upon receipt of a valid petition for annexation and after receiving proof from the petitioning party of at least one (1) of the required conditions set forth in Ark. Code Ann. § 6-13-1403(a) and Section 5.01 of these rules, and upon receipt of proof of the issuance of public notice of the intent to annex affected districts into a receiving district or districts in the local newspapers of general circulation in the affected districts for a time period of no less than one (1) time a week for two (2) consecutive weeks immediately prior to the time the petition is filed with the State Board.
- 5.03 In order for the petition for annexation to be valid, it shall be filed with the State Board at least thirty (30) days prior to the next regularly scheduled State Board meeting, at which time the petition will be presented for hearing before the State

- Board. However, no petition is required for the State Board to annex a school district or districts upon a motion of the State Board as allowed in Ark. Code Ann. § 6-13-1403(b) and Section 5.02 of these rules.
- 5.04 Upon determination by the State Board to annex a school district or approval of a petition requesting annexation, the State Board shall issue an order dissolving the affected district or districts and establishing the receiving district or districts.
  - 5.04.1 The State Board shall issue an order establishing the boundary lines of the receiving district or districts.
  - 5.04.2 It is the duty of the Arkansas Geographic Information Systems Office to make changes in the maps of the school districts to properly show the boundary lines of the receiving district or districts.
- 5.05 The State Board shall:
  - 5.05.1 Issue an order establishing the changed boundaries; and
  - 5.05.2 File the order with the:
    - 5.05.2.1 County clerk of each county that contains school district territory of each affected or receiving district;
    - 5.05.2.2 Assessor of each county that contains school district territory of each affected or receiving district;
    - 5.05.2.2 3 Secretary of State; and
    - 5.05.2.3 4 Arkansas Geographic Information Systems Office.
  - 5.05.3 The county clerk shall make a permanent record of the order.
  - 5.05.4 A consolidation or annexation order filed with the Secretary of State and the Arkansas Geographic Information Systems Office shall include a digital map showing the boundaries of the resulting district or receiving district in a format prescribed by the Arkansas Geographic Information Systems Office.
  - 5.05.5 The boundaries established by the State Board pursuant to Ark. Code Ann. § 6-13-1403(e) and Section 5.05 of these rules shall be the boundaries of the receiving district or districts until changes are made according to the provisions of law.

- 5.06 The State Board shall not annex affected districts into a receiving district or districts that are not geographically contiguous unless the following limited conditions are determined to be valid reasons for annexation:
  - 5.06.1 The annexation will result in the overall improvement in the educational benefit to students in all the school districts involved; or
  - 5.06.2 The annexation will provide a significant advantage in transportation costs or service to all the school districts involved.

Source: Ark. Code Ann. §§ 6-13-1403, 6-13-1415, & 6-13-1416

## 6.00 CONDITIONS UNDER WHICH THE STATE BOARD OF EDUCATION MAY CONSOLIDATE SCHOOL DISTRICTS

- 6.01 The State Board shall consider the consolidation of affected districts into a new resulting district or districts under the following conditions:
  - 6.01.1 The State Board, after providing thirty (30) days' written notice to the affected school districts, determines consolidation is in the best interest of the affected districts based upon failure to meet standards for accreditation or academic, fiscal, or facilities distress requirements pursuant to The Quality Education Act of 2003, Ark. Code Ann. § 6-15-201 et seq., the Arkansas Educational Support and Accountability Act, Ark. Code Ann. § 6-15-2901 et seq., the Arkansas Fiscal Assessment and Accountability Program, Ark. Code Ann. § 6-20-1901 et seq., and the Arkansas Public School Academic Facilities Program Act, Ark. Code Ann. § 6-21-801 et seq.; or
  - 6.01.2 The affected districts file a petition with the State Board requesting that the affected districts be consolidated into a resulting district or districts;
    - 6.01.2.1 A copy of the petition has been filed with the county clerk's office of each county where the affected districts are located;
    - 6.01.2.2 The county clerk's office certifies in writing to the State Board that the petition has been signed by a majority of the qualified electors of the affected districts;
    - A majority of the qualified electors in the affected districts votes to approve consolidation of the affected districts into a resulting district or districts pursuant to a valid election as provided in Ark. Code Ann. § 6-14-122; and

6.01.2.4 The local board of directors votes to approve by resolution of a majority of the members of each local board of education the consolidation of the affected districts into a resulting district or districts.

#### 6.02 The State Board:

- 6.02.1 After providing thirty (30) days written notice to the affected districts, may consolidate school districts upon its own motion based upon a school district's failure to meet standards for accreditation or academic, fiscal, or facilities distress requirements pursuant to The Quality Education Act of 2003, Ark. Code Ann. § 6-15-201 et seq., the Arkansas Educational Support and Accountability Act, Ark. Code Ann. § 6-15-2901 et seq., the Arkansas Fiscal Assessment and Accountability Program, Ark. Code Ann. § 6-20-1901 et seq., and the Arkansas Public School Academic Facilities Program Act, Ark. Code Ann. § 6-21-801 et seq.; or
- 6.02.2 May vote to approve by a majority of a quorum present of the members of the State Board the consolidation of the affected districts into a resulting district or districts upon receipt of a valid petition for consolidation after receiving proof from the petitioning party of at least one (1) of the required conditions set forth in Ark. Code Ann. § 6-13-1404(a) and Section 6.01 of these rules, and upon receipt of proof of the issuance of public notice of the intent to consolidate affected districts into a resulting district or districts in the local newspapers of general circulation in the affected districts for a time period of no less than one (1) time a week for two (2) consecutive weeks immediately prior to the time the petition is filed with the State Board.
- 6.03 In order for the petition for consolidation to be valid, it shall be filed with the State Board at least thirty (30) days prior to the next regularly scheduled State Board meeting, at which time the petition will be presented for hearing before the State Board. However, no petition is required for the State Board to consolidate a school district or districts on a motion of the State Board as allowed under Ark. Code Ann. § 6-13-1404(b) and Section 6.02 of these rules.
- 6.04 Upon consolidation of a school district by the State Board or approval of a petition requesting consolidation, the State Board shall issue an order dissolving the affected districts and establishing the resulting district or districts.
  - 6.04.1 The State Board shall issue an order establishing the boundary lines of the resulting district or districts.
  - 6.04.2 It is the duty of the Arkansas Geographic Information Systems Office to make changes in the maps of the school districts to properly show the boundary lines of the resulting district or districts.

- 6.05 The State Board shall:
  - 6.05.1 Issue an order establishing the changed boundaries; and
  - 6.05.2 File the order with the:
    - 6.05.2.1 County clerk of each county that contains school district territory of each affected or resulting district;
    - 6.05.2.2 Assessor of each county that contains school district territory of each affected or resulting district;
    - 6.05.2.2 3 Secretary of State; and
    - 6.05.2.<del>3</del> 4 Arkansas Geographic Information Systems Office.
  - 6.05.3 The county clerk shall make a permanent record of the order.
  - 6.05.4 A consolidation or annexation order filed with the Secretary of State and the Arkansas Geographic Information Systems Office shall include a digital map showing the boundaries of the resulting district or receiving district in a format prescribed by the Arkansas Geographic Information Systems Office.
  - 6.05.5 The boundaries established under this subsection shall be the boundaries of the resulting district or districts until changes are made according to the provisions of law.
- 6.06 The State Board shall not consolidate affected districts that are not geographically contiguous unless the following limited conditions are determined to be valid reasons for consolidation:
  - 6.06.1 The consolidation will result in the overall improvement in the educational benefit to students in all the school districts involved; or
  - 6.06.2 The consolidation will provide a significant advantage in transportation costs or service to all the school districts involved.

Source: Ark. Code Ann. §§ 6-13-1404, 6-13-1415, & 6-13-1416

# 7.00 RESULTING DISTRICT SUCCESSOR IN INTEREST – WHEN PART OF DISTRICT TAKEN

7.01 Any receiving or resulting district created under Ark. Code Ann. § 6-13-1407 and Section 7.00 of these rules shall become the successor in interest to the property

- of the school district dissolved, shall become liable for the contracts and debts of such a school district, and may sue and be sued therefor.
- 7.02 When territory less than the entire school district is annexed or consolidated to a school district, the receiving or resulting district shall take the property of the school district from which the territory was taken, as the State Board shall deem proper, and shall be liable for that part of all indebtedness of the school district from which the territory was taken as shall be assigned to it by the State Board unless otherwise approved by a majority vote of the affected school district's or districts' board or boards of directors.

## 8.00 ANNEXATION OR CONSOLIDATION NOT TO NEGATIVELY IMPACT STATE-ASSISTED DESEGREGATION

- 8.01 The State Board shall not order any annexation, or consolidation, or boundary change pursuant to Title 6, Chapter 13, Subchapter 14, or any other act or any combination of acts which hampers, delays, or in any manner negatively affects the desegregation efforts of a school district or districts in this state.
- 8.02 Prior to the entry of any order under Title 6, Chapter 13, Subchapter 14, the State Board shall seek an advisory opinion from the Attorney General concerning the impact of the proposed annexation, of consolidation, or boundary change on the effort of the state to assist a school district or districts in desegregation of the public schools of this state.
- 8.03 Any order of annexation, or consolidation, or boundary change or combination thereof that violates the provisions of Ark. Code Ann. § 6-13-1408 and Section 8.00 of these rules shall be null and void.

Source: Ark. Code Ann. § 6-13-1408

#### 9.00 OTHER STATE BOARD OF EDUCATION DUTIES

- 9.01 The State Board shall have the following duties regarding consolidations and annexations:
  - 9.01.1 To form local school districts, change boundary lines of school districts, dissolve school districts and annex the territory of those school districts to another school district, create new school districts, and perform all other functions regarding changes in school districts in accordance with the law;
  - 9.01.2 To transfer funds and attach territory that is in no school district to other school districts as may seem best for the educational welfare of the children; and

- 9.01.3 To enact rules and regulations regarding the consolidation and annexation of school districts pursuant to Title 6 of the Arkansas Code.
- 9.02 The millage rate of the electors of an affected district shall remain the same until an election may be held to change the rate of taxation for the resulting or receiving district or districts.

#### 10.00 APPEAL AND ELECTION

10.01 Notwithstanding any other provision of law or rule of the State Board, the decision of the State Board regarding an administrative consolidation, consolidation, administrative annexation, or annexation shall be final with no further right of appeal except that only an aggrieved district may appeal to Pulaski County Circuit Court pursuant to the Arkansas Administrative Procedure Act, Ark. Code Ann. § 25-15-201 et seq.

Source: Ark. Code Ann. § 6-13-1410

#### 11.00 USE OF FUND BALANCES

- 11.01 Unless otherwise approved by a unanimous vote of the board of directors of the resulting district, the fund balances of any school district that is consolidated, annexed, or otherwise reorganized shall be used by the resulting district solely for the construction of facilities or the operation, maintenance, or support of the schools that were located in the affected school district from which the fund balance was derived if any of the facilities of the affected district from which the fund balance was derived remain open.
- 11.02 The provisions of Ark. Code Ann. § 6-13-1411 and Section 11.00 of these rules shall not apply if the consolidation or annexation is because of the school district's failure to meet standards for accreditation or failure to meet academic, or fiscal, or facilities distress requirements pursuant to The Quality Education Act of 2003, Ark. Code Ann. § 6-15-201 et seq., the Arkansas Educational Support and Accountability Act, Ark. Code Ann. § 6-15-2901 et seq., the Arkansas Fiscal Assessment and Accountability Program, Ark. Code Ann. § 6-20-1901 et seq., or the Arkansas Public School Academic Facilities Program Act, Ark. Code Ann. § 6-21-801 et seq.

Source: Ark. Code Ann. § 6-13-1411

## 12.00 INVOLUNTARY ANNEXATION OR CONSOLIDATION – EFFECTIVE DATE – INTERIM BOARD OF DIRECTORS

- 12.01 Ark. Code Ann. § 6-13-1415 and Section 12.00 of these rules apply to the involuntary consolidation or involuntary annexation of a school district made by a motion of the State Board.
- 12.02 The effective date of an involuntary consolidation or involuntary annexation of a school district shall be the July 1 after the State Board action unless determined otherwise by the State Board.
- 12.03 The State Board shall establish the terms and conditions of the involuntary consolidation or involuntary annexation that shall govern the affected districts, resulting districts, and receiving districts.
- 12.04 If the State Board determines that a new permanent board of directors is necessary, the State Board shall prescribe:
  - 12.04.1 The number of members for the new permanent board of directors of the resulting district or receiving district;
  - 12.04.2 The manner of formation of the new permanent board of directors of the resulting district or receiving district under Ark. Code Ann. § 6-13-1417 and Section 14.00 of these rules; and
  - 12.04.3 Whether the new permanent board of directors will be elected at the first or second school election after the effective date of consolidation or annexation. The election for the new permanent school board of directors may take place during the second school election after the effective date of consolidation or annexation only if the State Board determines that additional time is required to implement single-member zoned elections.
- 12.05 If the State Board determines that an interim board of directors is necessary, the State Board shall prescribe:
  - 12.05.1 The number of members for the interim board of directors of the resulting district or receiving district;
  - 12.05.2 The terms of the members of the interim board of directors of the resulting district or receiving district; and
  - 12.05.3 The manner of formation of the interim board of directors of the resulting district or receiving district. The State Board may:
    - 12.05.3.1 Allow the affected districts and receiving districts thirty (30) days to establish an interim board of directors to govern the resulting district or receiving district that consists of either five (5) or seven (7)

members selected from the boards of directors from the affected districts and receiving districts based on the proportion of the student population of each of the affected districts and receiving districts before consolidation or annexation;

- 12.05.3.2 Appoint an interim board of directors to govern the resulting or receiving district that consists of either five (5) or seven (7) members selected from the boards of directors from the affected districts and receiving districts based on the proportion of the student population of each of the affected districts and receiving districts before consolidation or annexation; or
- 12.05.3.3 Designate the existing board of directors of one (1) affected district in a consolidation or the existing board of directors of the receiving district in an annexation as the interim board to govern the resulting district or receiving district.
- 12.06 The State Board may determine that an interim board of directors is not necessary and may order the existing board of directors of one (1) affected district in a consolidation or the existing board of directors of the receiving district in an annexation to remain as the permanent school board of directors.
- 12.07 An interim board of directors shall serve until the first school election after the effective date of consolidation or annexation unless:
  - Any members of the permanent board of directors of the resulting district or receiving district are elected from single-member zones, then the interim board of directors may serve until the second school election after the effective date of consolidation or annexation under Ark. Code Ann. § 6-13-1415(d)(1)(C) and Section 12.04.3 of these rules; or
  - All the members of the permanent board of directors of the resulting district or receiving district are elected at-large, then the State Board may stagger the terms of the interim board of directors, which shall be determined by lot so that no more than two (2) members' terms expire during any one (1) year.
- 12.08 If the State Board allows the local school districts time to establish an interim board of directors, the board of directors of each affected district before the consolidation or each affected district and receiving district before the annexation may determine independently how to select members of the existing board of

directors to serve on the interim board of directors, subject to approval by the State Board, by:

- 12.08.1 The voluntary resignation of one (1) or more members of the existing board of directors;
  12.08.2 Selecting one (1) or more members of the existing board of directors by a majority vote of the school board; or
  12.08.3 Selecting one (1) or more members of the existing board of directors by a random lot drawing.
- 12.09 An interim board of directors shall be established by May 31 of the year preceding the effective date of administrative consolidation or administrative annexation under Ark. Code Ann. § 6-13-1603 if the State Board determines that an interim board of directors is necessary.
- 12.10 A consolidation or annexation order adopted by the State Board shall be filed with the:
  - 12.10.1 County clerk of each county that contains school district territory of each affected district, receiving district, or resulting district;
  - Assessor of each county that contains school district territory of each affected district, receiving district, or resulting district;
  - 12.10.2 3 Secretary of State; and
  - 12.10.3 4 Arkansas Geographic Information Systems Office.
- 12.11 A consolidation or annexation order shall include a map of the boundaries of the resulting district or receiving district.
- 12.12 A consolidation or annexation order filed with the Secretary of State and the Arkansas Geographic Information Systems Office shall include a digital map showing the boundaries of the resulting district or receiving district in a format prescribed by the Arkansas Geographic Information Systems Office.

Source: Ark. Code Ann. § 6-13-1415

### 13.00 VOLUNTARY CONSOLIDATION OR ANNEXATION – EFFECTIVE DATE – INTERIM BOARD OF DIRECTORS

13.01 Ark. Code Ann. § 6-13-1416 and Section 13.00 of these rules apply to any petition for consolidation or annexation of a school district submitted to the State Board by a school district.

- 13.02 The effective date of a petition for consolidation or annexation of a school district shall be the July 1 after the State Board approves the consolidation or annexation petition unless the State Board approves an alternative effective date or determines otherwise.
- 13.03 Each board of directors of an affected district and receiving district shall enter into a written agreement approved by the quorum of the members of each board of directors present and executed by the president and secretary of each school district's board of directors.
  - 13.03.1 The written agreement may prescribe the effective date of the annexation of the affected district to the receiving district or the effective date of the formation of the resulting district from consolidation of affected districts, subject to approval by the state board.
  - 13.03.2 The written agreement may prescribe the number of members of the permanent board of directors of the resulting district or receiving district and the manner of formation of the permanent board of directors of the resulting district or receiving district under Ark. Code Ann. § 6-13-1417 or as allowed by law.
    - 13.03.2.1 If the written agreement prescribes the formation of a new permanent board of directors, the written agreement shall specify whether the new permanent board of directors will be elected at the first or second school election after the effective date of consolidation or annexation.
    - The election of a new permanent board of directors may take place during the second school election after the effective date of consolidation or annexation only if additional time is necessary to implement single-member zoned elections.
- 13.04 The written agreement may prescribe for the formation of an interim board of directors, including the number of members, the length of member terms, and the manner of formation as follows:
  - 13.04.1 Establish an interim board of directors to govern the resulting district or receiving district that consists of either five (5) or seven (7) members selected from the boards of directors from the affected districts and receiving districts based on the proportion of the student population of each of the affected districts and receiving districts before consolidation or annexation;

- Designate the existing board of directors of one (1) affected district in a consolidation or the existing board of directors of the receiving district in an annexation as the interim board of directors; or
- 13.04.3 Determine that an interim board of directors is not necessary and may designate the existing board of directors of one (1) affected district in a consolidation or the existing board of directors of the receiving district in an annexation to remain as the permanent school board of directors.
- 13.05 If the written agreement prescribes the formation of an interim board of directors, the interim board of directors shall serve until the first school election after the effective date of consolidation or annexation unless:
  - Any members of the permanent board of directors of the resulting district or receiving district are elected from single-member zones, then the interim board of directors may serve until the second school election after the effective date of consolidation or annexation under Ark. Code Ann. § 6-13-1416(c)(3)(B) and Sections 13.03.2.1 and 13.03.2.2 of these rules; or
  - All the members of the permanent board of directors of the resulting district or receiving district are elected at-large, then the written agreement may stagger the terms of the interim board of directors, which shall be determined by lot so that no more than two (2) members' terms expire during any one (1) year.
- 13.06 If the written agreement prescribes formation of an interim board of directors, the board of directors of the affected district before the consolidation or the affected district and receiving district before annexation may determine independently how to select members of the existing board of directors to serve on the interim board of directors by:
  - 13.06.1 The voluntary resignation of one (1) or more members of the existing board of directors;
  - 13.06.2 Selecting one (1) or more members of the existing board of directors by a majority vote of the school board; or
  - 13.06.3 Selecting one (1) or more members of the existing board of directors by a random lot drawing.
- 13.07 If the written agreement in an administrative consolidation or an administrative annexation under Ark. Code Ann. § 6-13-1603 requires the formation of an interim board of directors, the interim board of directors shall be established by

- May 31 preceding the effective date of the administrative consolidation or administrative annexation.
- 13.08 An executed copy of the written agreement shall be attached to the petition for consolidation or annexation submitted to the State Board.
  - 13.08.1 If the written agreement is approved by the State Board, the terms of the written agreement shall be binding upon the affected districts, receiving districts, and resulting districts, including the interim and permanent school boards of directors.
  - 13.08.2 A written agreement under Ark. Code Ann. § 6-13-1416 and Section 13.00 of these rules shall not be effective without approval from the State Board.
- 13.09 A consolidation or annexation petition approved by the State Board along with an executed copy of the written agreement shall be filed with the:
  - County clerk of each county that contains school district territory of each affected district, receiving district, or resulting district;
  - 13.09.2 Assessor of each county that contains school district territory of each affected district, receiving district, or resulting district;
  - 13.09.2  $\underline{3}$  Secretary of State; and
  - 13.09.3 4 Arkansas Geographic Information Systems Office.
- 13.10 An approved consolidation or annexation petition shall include a map of the boundaries of the resulting district or receiving district.
- 13.11 An approved consolidation or annexation petition filed with the Secretary of State and the Arkansas Geographic Information Systems Office shall include a digital map showing the boundaries of the resulting district or receiving district in a format prescribed by the Arkansas Geographic Information Systems Office.
- 13.12 A receiving district that received an affected district as a result of a voluntary administrative annexation under § 6-13-1601 *et seq.* shall notify all contiguous public school districts of its intent to close a public school campus that is part of an affected district a minimum of (1) year before the closure of the public school campus.
  - 13.12.1 An affected district under Section 13.12 of these rules shall have been the result of a voluntary administrative annexation under § 6-13-1601 *et seq.* that occurred no more than twenty (20) years ago.

- 13.13 Upon receiving notice from the receiving district under Section 13.12 of these rules, a contiguous public school district may:
  - 13.13.1 Notify the receiving district of its interest in accepting the affected district for purposes of keeping the public school campus open, and;
  - 13.13.2 Petition the State Board of Education to reverse the previous voluntary administrative annexation under § 6-13-1601 *et seq.* and consolidate the affected district into the contiguous public school district.
  - 13.13.2 A petition under Section 13.13.2 of these rules shall include the following without limitation:
    - 13.13.2.1 How the contiguous public school district intends to serve the students of the affected district;
    - 13.13.2.2 Evidence that the consolidation will not cause fiscal hardship on the contiguous public school district; and
    - 13.13.2.3 Evidence that the consolidation will not cause fiscal hardship on the affected district.

#### 14.00 FORMATION OF A PERMANENT BOARD OF DIRECTORS

- 14.01 A permanent board of directors shall have either five (5) or seven (7) members unless the school district is allowed to have nine (9) members under Ark. Code Ann. § 6-13-634.
- 14.02 The length of the terms of the board of directors may be for the time period prescribed by law and:
  - 14.02.1 Prescribed in the written agreement under Ark. Code Ann. § 6-13-1416 and Section 13.00 of these rules; or
  - 14.02.2 Determined by the permanent board of directors.
- 14.03 At the first meeting of the permanent board of directors, the members shall determine the terms of the board of directors by lot so that not more than two (2) members' terms expire during any one (1) year.
- 14.04 A vacancy on the board of directors shall be filled as prescribed by law.

- 14.05 If single-member election zones are not necessary to comply with the Voting Rights Act of 1965 or with any other federal or state law, any or all of the members of the permanent board of directors may be elected at large.
- 14.06 A minimum of five (5) members of a permanent board of directors shall be elected from single-member election zones if one (1) or more of the following applies:
  - 14.06.1 Single-member election zones are required to comply with the Voting Rights Act of 1965 or other federal law;
  - 14.06.2 The resulting district or receiving district after consolidation or annexation is required to be zoned under Ark. Code Ann. § 6-13-631 or other state law; or
  - The boards of directors of the affected districts before consolidation or the boards of directors of the affected districts and receiving districts before annexation agree that the permanent board of directors shall be elected from single-member election zones.
- 14.07 If single-member election zones are necessary to comply with the Voting Rights Act of 1965, other federal law, or state law, the resulting district or receiving district shall:
  - 14.07.1 Review the demographic makeup and boundaries of the zones based on the latest decennial census data of the resulting district or receiving district after consolidation or annexation and rezone the resulting district or receiving district as necessary to comply with the Voting Rights Act of 1965, other federal law, or state law;
  - 14.07.2 Complete the election rezoning no later than one hundred twenty (120) calendar days before the second school election following the effective date of the consolidation or annexation; and
  - 14.07.3 No later than one hundred twenty (120) calendar days before the second school election following the effective date of the consolidation or annexation, file a digital map, in a format prescribed by the Arkansas Geographic Information Systems Office, detailing the election zone boundaries of the resulting district or receiving district with the:
    - 14.07.3.1 Secretary of State;
    - 14.07.3.2 Arkansas Geographic Information Systems Office; and

14.07.3.3 County clerk of each county that contains school district territory of each affected district, receiving district, or resulting district.

Source: Ark. Code Ann. § 6-13-1417



# CHAPTER 3: ADMINISTRATIVE CONSOLIDATION AND ANNEXATION OF SCHOOL DISTRICTS VOLUNTARY CONSOLIDATIONS AND ANNEXATIONS INVOLVING SMALL DISTRICTS

## 15.00 ADMINISTRATIVE CONSOLIDATION LIST DEPARTMENT RECORDS REGARDING SMALL DISTRICTS

- 15.01 The Division of Elementary and Secondary Education shall maintain records of all school districts with fewer than three hundred fifty (350) students according to the school district average daily membership in the school year immediately preceding the current school year.
- 15.01 By January 1 of each year, the Division of Elementary and Secondary Education shall publish a:
  - 15.01.1 List of all school districts with fewer than three hundred fifty (350) students according to the school district average daily membership in the school year immediately preceding the current school year; and
  - Consolidation list that includes all school districts with fewer than three hundred fifty (350) students according to the school district average daily membership in each of the two (2) school years immediately preceding the current school year.

Source: Ark. Code Ann. § 6-13-1602

#### 16.00 ADMINISTRATIVE REORGANIZATION

- 16.01 Any school district with fewer than three hundred fifty (350) students included in the Division of Elementary and Secondary Education's consolidation list under Ark. Code Ann. § 6-13-1602 may voluntarily agree to administratively consolidate with or be annexed to another school district or districts in accordance with the requirements and limitations of Ark. Code Ann. § 6-13-1603 and Section 16.00 of these rules.
- 16.02 Any school district with fewer than three hundred fifty (350) students on the consolidation list choosing to voluntarily administratively consolidate or annex shall submit a petition for approval to the State Board by March 1 immediately following publication of the list and shall set forth the terms of the administrative consolidation or annexation agreement in the petition. If the petition is approved by the State Board, the administrative consolidation or annexation shall be completed by May 1, to be effective July 1 immediately following the publication

- of the list required under Ark. Code Ann. § 6-13-1602 and Section 15.00 of these rules.
- 16.03 Any school district on the consolidation list that does not submit a petition under Ark. Code Ann. § 6-13-1603(a)(2)(A) or Section 16.02 of these rules, or that does not receive approval by the State Board for a voluntary consolidation or annexation petition, shall be administratively consolidated by the State Board with or into one (1) or more school districts by May 1, to be effective July 1 immediately following the publication of the list required under Ark. Code Ann. § 6-13-1602 and Section 15.00 of these rules unless the school district has been granted a waiver under § 6-13-1613 and Section 28.00 of these rules.
- 16.04 03 The State Board shall promptly consider petitions submitted pursuant to this Rule or move on its own motion to administratively consolidate a school district with fewer than three hundred fifty (350) students on the consolidation list in order to enable the affected school districts to reasonably accomplish any resulting administrative consolidation or annexation by July 1 immediately following the publication of the list required under Ark. Code Ann. § 6-13-1602 and Section 15.00 of these rules.
- 16.05 04 The State Board shall not deny the petition for voluntary administrative consolidation or annexation of any two (2) or more school districts unless:
  - 16.0504.1 The provisions contained in the articles of administrative consolidation or annexation would violate state or federal law; or
  - 16.<u>0504</u>.2 The voluntary consolidation or annexation would not contribute to the betterment of the education of students in the school district.
- 16.06 Any school district required to be administratively consolidated under Title 6, Chapter 13, Subchapter 16 and Section 16.00 of these rules shall be administratively consolidated in such a manner as to create a resulting district with an average daily membership meeting or exceeding three hundred fifty (350).
- 16.07 05 All administrative consolidations or annexations under Ark. Code Ann. § 6-13-1603 and Section 16.00 of these rules shall be accomplished so as not to create a school district that hampers, delays, or in any manner negatively affects the desegregation of another school district in this state.
- 16. 08 06 In the administratively consolidated or annexed school districts created under Title 6, Chapter 13, Subchapter 16 and Section 16.00 of these rules, the ad valorem tax rate shall be determined as set forth under Ark. Code Ann. § 6-13-1409 and Section 9.00 of these rules.

- 16. 09 07 Nothing in Ark. Code Ann. § 6-13-1603 or Section 16.00 of these rules shall be construed to require the closing of any school or school facility.
- 16. 10 08 No administratively consolidated or annexed resulting or receiving school district shall have more than one (1) superintendent.
- 16.—11 <u>09</u> Any school district not designated as being in academic or fiscal distress for the current school year and previous two (2) school years that administratively receives by consolidation or annexation a school district designated by the State Board as being in academic or fiscal distress at the time of consolidation or annexation shall not be subject to academic or fiscal distress sanctions for a period of three (3) years from the effective date of consolidation unless:
  - 16. <u>41 09.1</u> The school district fails to meet minimum teacher salary requirements; or
  - 16. 11 09.2 The school district fails to comply with the Standards for Accreditation of Arkansas Public Schools and School Districts issued by the Division of Elementary and Secondary Education.
- 16. 12 10 Noncontiguous school districts may voluntarily consolidate if the facilities and physical plant of each school district:
  - 16.-12 10.1 Are within the same county, and the State Board approves the administrative consolidation; or
  - 16. 12 10.2 Are not within the same county, and the State Board approves the administrative consolidation or administrative annexation and finds that:
    - 16. 12 10.2.1 The administrative consolidation or administrative annexation will result in the overall improvement in the educational benefit to students in all of the school districts involved; or
    - 16. 12 10.2.2 The administrative consolidation or administrative annexation will provide a significant advantage in transportation costs or service to all of the school districts involved.
- 16. 13 11 Contiguous school districts may administratively consolidate even if they are not in the same county.
- 16. 14 12 The provisions of Ark. Code Ann. §§ 6-13-1415 through 6-13-1417, and Sections 12.00 through 14.00 of these rules, shall govern the board of directors of

each resulting district or receiving district created under this Title 6, Chapter 13, Subchapter 16 and Section 16.00 of these rules.

Source: Ark. Code Ann. § 6-13-1603

#### 17.00 RETENTION OF HISTORICAL RECORDS AND DOCUMENTS

17.01 Following the annexations or consolidations under Ark. Code Ann. § 6-13-1601 et seq. effective prior to December 1, 2004, and prior to any consolidation, annexation, detachment, approval of a conversion charter, or any other type of reclassification or reorganization of a school district after December 31, 2004, a receiving or resulting school district shall obtain and retain all student and historical records and documents from the affected school district, specifically including, but not limited to:

17.01.1	Student transcripts;
17.01.2	Graduation records;
17.01.3	Minutes and other legal documents of the local board of directors;
17.01.4	Maps or boundary documents;
17.01.5	Sports records, trophies, and awards;
17.01.6	Employee records; and
17.01.7	Financial records.

Source: Ark. Code Ann. § 6-13-1607

#### 18.00 AUDIT REQUIRED

- 18.01 The Arkansas Legislative Audit shall conduct a comprehensive financial review of all the school district's financial matters for any school that is involved in administrative consolidation or administrative annexation or is otherwise reorganized by the State Board.
- 18.02 The comprehensive financial review shall begin no less than ten (10) days after the earliest of:
  - 18.02.1 The publication of the district's name on the consolidation and annexation list under Ark. Code Ann. § 6-13-1602;
  - 18.02.2 02.1 The filing of a petition for voluntary administrative consolidation or administrative annexation; or

- 18.02.3 02.2 The adoption of a motion by the State Board to consolidate, annex, or otherwise reorganize a school district designated as being in academic or fiscal distress.
- 18.03 Beginning on the date of publication of the consolidation list under Ark. Code
  Ann. § 6-13-1602 and Section 15.00 of these rules By January 1 of each year, the
  Division of Elementary and Secondary Education shall have authority to oversee
  all fiscal and accounting-related matters of all school districts with fewer than
  three hundred fifty (350) students on the consolidation list and shall require those
  school districts to have accurate records necessary to close all books within sixty
  (60) days after the end of the fiscal year.
  - 18.03.1 No contract or other debt obligation incurred by a school district for which the Division has oversight authority under Ark. Code Ann. § 6-13-1608 and Section 18.00 of these rules shall be valid or enforceable against a resulting school district unless the contract or other debt obligation is preapproved in writing by the Commissioner of Education or his or her designee.
- 18.04 Any school that is involved in an administrative consolidation or administrative annexation shall have an audit started within thirty (30) days of the completion of the closing of the books by the school district.
- 18.05 The Division of Elementary and Secondary Education and the Arkansas Legislative Audit shall jointly develop the scope and details of the comprehensive fiscal review consistent with the requirements of Ark. Code Ann. § 6-13-1608 and Section 18.00 of these rules.
- 18.06 A school district may not incur debt without the prior written approval of the Division of Elementary and Secondary Education if the school district is identified by the Division of Elementary and Secondary Education under Ark.

  Code Ann. § 6-13-1602(1) and Section 15.01.1 of these rules as having fewer than three hundred fifty (350) students according to the school district average daily membership in the school year immediately preceding the current school year.

#### 19.00 PRESERVATION OF HISTORICAL SCHOOL ARTIFACTS

19.01 Following the administrative consolidations or administrative annexations under Ark. Code Ann. §§ 6-13-1601 – 6-13-1603, 6-13-1604 [repealed], and 6-13-1605 [repealed] effective before December 1, 2004, and before any consolidation, annexation, detachment, approval of a conversion charter, or any other type of reclassification or reorganization of a school district after December 31, 2004, a receiving district or resulting district shall obtain, retain, preserve, and, as

appropriate, display historical artifacts of the affected district in the same manner as if the historical artifacts were those of the receiving district or resulting district.

Source: Ark. Code Ann. § 6-13-1609

## 20.00 FINANCIAL RELIEF FOR DEBTS ACQUIRED AS A RESULT OF INVOLUNTARY CONSOLIDATIONS

20.01 As used in Section 20.00 of these rules:

- 20.01.1 "Accounts payable" means a debt owed by a school district on June 30 immediately prior to administrative consolidation, excluding bonded indebtedness or other long-term debt; 20.01.2 "Act 60 school district" means a school district that was on the consolidation list under Ark. Code Ann. § 6-13-1602 and Section 15.00 of these rules and was involuntarily consolidated under Ark. Code Ann. § 6-13-1603(a)(3) and Section 16.03 of these rules; 20.01.32"Available funding" means funds that are available to a school district for paying accounts payable or are reasonably expected to be collected and available for payment of accounts payable; 20.01.43 "Excess accounts payable" means accounts payable of an Act 60 school district that exceed available funding; and 20.01.<del>5</del>4 "Improper expenditure exceptions" means an erroneous expenditure of federal or state funds that is noted as an audit exception and has been determined by the Division of Elementary and Secondary Education to require an expenditure of funds by the
- 20.02 If on July 1, 2004, or thereafter, the State Board required an involuntary administrative consolidation under Ark. Code Ann. § 6-13-1603(a)(3) and Section 16.03 of these rules and the resulting district assumed excess accounts payable or improper expenditure exceptions incurred by the Act 60 school district before the July 1 administrative consolidation date that would have caused deficit spending if paid from the funds of the Act 60 district, the Division of Elementary and Secondary Education shall provide supplemental funding to the resulting district.

resulting school district to be correct.

20.03 02 The amount of the supplemental funding provided under Ark. Code Ann. § 6-13-1610(b) and Section 20.02 of these rules shall be equal to the amount of the excess accounts payable and improper expenditure exceptions assumed by the resulting school district.

- 20.-03 02.1 The amount of accounts payable, excess accounts payable, improper expenditure exceptions, and available funding shall be determined by the Division of Elementary and Secondary Education based on information provided in a final audit and other verifiable fiscal information available to the Division of Elementary and Secondary Education.
- 20.-03 02.2 The audit of an Act 60 school district required under Ark. Code Ann. § 6-13-1610 and Section 20.00 of these rules shall be completed within the time under Ark. Code Ann. § 6-20-1801(d) for school districts in fiscal distress.
- 20. 03 02.3 No supplemental funding shall be paid under this section until after completion of a final audit by the Arkansas Legislative Audit or a private certified public accountant that may conduct school district audits under Ark. Code Ann. § 6-20-1801.
- 20. 04 03 Beginning on January 1 the date of the publication of the consolidation list under Ark. Code Ann. § 6 13 1602 and Section 15.00 of these rules each year, the Division of Elementary and Secondary Education shall have authority to oversee all fiscal and accounting-related matters of all school districts on the consolidation list with fewer than three hundred fifty (350) students and shall require these school districts to have accurate records necessary to close all books within sixty (60) days of the end of the fiscal year.
  - 20.-04 <u>03</u>.1 No contract or other debt obligation incurred by a school district for which the Division of Elementary and Secondary Education has oversight authority under Ark. Code Ann. § 6-13-1610 and Section 20.00 of these rules shall be valid or enforceable against a resulting district unless the contract or other debt obligation is preapproved in writing by the Commissioner of Education or his or her designee.

#### 21.00 ANNUAL REPORTS

- 21.01 By October 1 of each year, the resulting district or receiving district of any school district that was administratively consolidated or administratively annexed under Ark. Code Ann. §§ 6-13-1601 6-13-1603, 6-13-1604 [repealed], and 6-13-1605 [repealed] shall file a written report with the House Interim Committee on Education, the Senate Interim Committee on Education, and the Division of Elementary and Secondary Education indicating:
  - 21.01.1 What efforts were made and the results of those efforts for inclusion of parents from the affected district in the receiving

district's or the resulting district's activities, including without limitation:

- 21.01.1.1 Parent-teacher associations;
- 21.01.1.2 Booster clubs: and
- 21.01.1.3 Parent involvement committees;
- 21.01.2 The number and percentage of students from the affected districts participating in an extracurricular activity, itemized by each extracurricular activity offered by the school district and, for each activity, which school district the student attended before reorganization; and
- 21.01.3 The employment status of each administrator by name, gender, and race before the administrative annexation or administrative consolidation, which school employed the administrator before administrative consolidation, and his or her employment status in the receiving district or the resulting district.
- 21.02 The Division of Elementary and Secondary Education shall develop or approve a survey to be used by the resulting or receiving districts to capture perceptual data from parents and students regarding their opinions on:
  - 21.02.1 Opportunities for inclusion or participation in the resulting or receiving district; and
  - The efforts, if any, that were made to include parents from the affected district in the receiving or resulting district's activities, including, but not limited to, parent-teacher associations, booster clubs, and parent involvement committees.

Source: Ark. Code Ann. § 6-13-1611

#### 22.00 ACADEMIC SUPPORT CENTERS

- 22.01 The purpose of Ark. Code Ann. § 6-13-1612 and Section 22.00 of these rules is to:
  - 22.01.1 Prevent students who attend administratively consolidated or administratively annexed schools from returning home to communities with little or no opportunities for supplemental academic support;

- 22.01.2 Increase opportunities for access to library materials, academic resource materials, and educational technology for these students within their local communities; and
- 22.01.3 Help advance academic performance for these students by providing opportunities for homework and tutorial assistance based on the Arkansas academic standards.
- 22.02 An academic support center may be established in communities whose schools have been closed by administrative consolidation or administrative annexation under Title 6, Chapter 13, Subchapter 16 of the Arkansas Code to fulfill the objectives identified in Ark. Code Ann. § 6-13-1612(a) and Section 22.00 of these rules.
- 22.03 The Division of Elementary and Secondary Education shall report annually to the House Interim Committee on Education and the Senate Interim Committee on Education regarding the establishment of academic support centers and their effectiveness.

#### CHAPTER 4: CONSOLIDATION AND ANNEXATION INCENTIVE FUNDING

## 23.00 DEFINITIONS APPLICABLE TO CONSOLIDATION AND ANNEXATION INCENTIVE FUNDING

For the purposes of Sections 23.00 through 25.00 of these rules, the following definitions apply:

- 23.01 "Annexation" includes both Annexation and Administrative Annexation as defined in Section 3.00 of these Rules.
- 23.02 "Consolidation" includes both Consolidation and Administrative Consolidation as defined in Section 3.00 of these Rules.
- 23.03 "Foundation Funding" means an amount of money specified by the General Assembly for each school year to be expended by school districts for the provision of an adequate education for each student.
- 23.04 "Per Student Foundation Funding Amount" means a dollar amount established by the General Assembly to be multiplied by the ADM of the previous school year for the district foundation funding.
- 23.05 "Funding Factor" means a factor established by the Division of Elementary and Secondary Education (Division) to ensure that the calculated funding does not exceed the funds available for consolidation/annexation incentive funding.

## 24.00 GUIDELINES FOR THE DISTRIBUTION OF CONSOLIDATION AND ANNEXATION INCENTIVE FUNDING

24.02.1

- 24.01 The distribution of consolidation and annexation incentive funding is dependent upon appropriation and funding by the Arkansas General Assembly.
- 24.02 Consolidation/annexation incentive funding shall be determined as follows:
  - One hundred percent (100%) of the incentive allowance computed as provided in these rules shall be in addition to the school district's aid the first year of consolidation/annexation. The second year of consolidation/annexation the district shall receive fifty percent (50%) of the consolidation/annexation incentive funding received by the district in the previous year in addition to other state aid. Beginning in the third year and each year thereafter no consolidation/annexation incentive funding shall be provided. The consolidation/annexation incentive is intended to supplement the customary state aid the districts would have received had the consolidation/annexation not occurred.

- 24.02.2 For those school districts not required to be consolidated/annexed in the current school year, if two (2) districts consolidate or one (1) district is annexed to another school district, multiply the prior year ADM of the smaller district by the per student foundation funding amount, then by the funding factor, where the minimum ADM applicable is one hundred (100) and the maximum ADM applicable is three hundred (300).
- 24.02.3 For those school districts required to be consolidated/annexed in the current school year, if two (2) districts consolidate or one (1) district is annexed to another school district, multiply the prior year ADM of the smaller district by the per student foundation funding amount, then by the funding factor, where the minimum ADM applicable is one hundred (100) and the maximum ADM applicable is three hundred (300).
- 24.02.4 For those school districts not required to be consolidated/annexed in the current school year, if three (3) districts consolidate or two (2) districts are annexed to a third school district, multiply the total prior year ADM of the two (2) smaller districts by the per student foundation funding amount, then by the funding factor, where the minimum ADM applicable is one hundred (100) and the maximum ADM applicable is four hundred (400).
- 24.02.5 For those school districts required to be consolidated/annexed in the current school year, if three (3) districts consolidate or two (2) smaller districts are annexed to another school district, multiply the prior year ADM of the smaller district by the per student foundation funding amount, then by the funding factor, where the minimum ADM applicable is one hundred (100) and the maximum ADM applicable three hundred (300).
- 24.02.6 For those school districts not required to be consolidated/annexed in the current school year, if four (4) or more districts consolidate or three (3) or more districts are annexed to another school district, multiply the total prior year ADM of all except the largest district by the per student foundation funding amount, then by the funding factor, where the minimum ADM applicable is one hundred (100) and the maximum ADM applicable is five hundred (500).
- 24.02.7 For those school districts required to be consolidated/annexed in the current school year, if four (4) or more districts consolidate or three (3) or more districts are annexed to another school district, multiply the prior year ADM of the smaller district by per student the foundation funding amount, then by the funding factor, where

the minimum ADM applicable is one hundred (100) and the maximum ADM applicable is three hundred (300).

24.02.8 If a district is annexed by multiple school districts, the incentive funding shall be computed as in Sections 24.02.1 through 24.02.7 above. The incentive funding shall then be prorated among the receiving districts based upon the percentage of the annexed district's ADM received by each receiving district.

#### 25.00 GENERAL REQUIREMENTS

- 25.01 Consolidation/annexation incentive funding shall be distributed to either the resulting district(s) established after consolidation or the receiving district(s) after annexation.
- 25.02 Any district that has received consolidation/annexation incentive funds and subsequently dissolves shall be liable to the Division of Elementary and Secondary Education for the full or apportioned amount of incentive funding received if any of the following conditions result due to the dissolution:
  - 25.02.1 Districts are formed with substantially the same boundaries as the former districts prior to consolidation or annexation;
  - 25.02.2 The ability of any district to desegregate or remain desegregated is inhibited;
  - 25.02.3 The ability of the State to ensure that students are provided a quality education in an efficient manner is inhibited.
- 25.03 Any repayment due, as required in Section 25.02 above, shall be paid from the assets of the district prior to dissolution of the district. The Division of Elementary and Secondary Education may withhold, from any state funding due the district, the amount of repayment funds or a portion thereof.
- 25.04 In the event full repayment is not made as required under Section 25.02 above, the Division of Elementary and Secondary Education shall withhold from those districts that are formed as a result of the dissolution, future state funding in the amount of the repayment owed. The repayment shall be apportioned among the districts on a per ADM basis unless the Division determines that such apportionment would be inequitable. In such case, the State Board shall apportion the repayment among the districts upon an equitable basis.

## 26.00 STATE BOARD HEARING PROCEDURES – VOLUNTARY CONSOLIDATIONS AND ANNEXATIONS

- 26.01 All persons wishing to testify before the State Board shall first be placed under oath by the Chairperson of the State Board.
- 26.02 The spokesperson(s) for the petitioning school districts shall have a total of fifteen (15) minutes to present the school districts' remarks. The State Board may allow more than fifteen (15) minutes if necessary.
- 26.03 The spokesperson(s) for any individual or group of citizens that opposes the petition shall have a total of fifteen (15) minutes to present the remarks of the individual or group of citizens. The State Board may allow more than fifteen (15) minutes if necessary.
- 26.04 The spokesperson(s) for the petitioning school districts shall have a total of ten (10) minutes to present closing remarks to the State Board. The State Board may allow more than ten (10) minutes if necessary.
- 26.05 The spokesperson(s) for any individual or group of citizens that opposes the petition shall have a total of ten (10) minutes to present closing remarks to the State Board. The State Board may allow more than ten (10) minutes if necessary.
- 26.06 The State Board shall then discuss, deliberate and vote upon the matter of approving or denying the school districts' petition.
- 26.07 If it deems necessary, the State Board may take the matter under advisement and announce its decision at a later date, provided that all discussions, deliberations and votes upon the matter take place in a public hearing.
- 26.08 The State Board shall issue a written order concerning the matter.

## 27.00 STATE BOARD HEARING PROCEDURES – INVOLUNTARY CONSOLIDATIONS AND ANNEXATIONS

- 27.01 All persons wishing to testify before the State Board shall first be placed under oath by the Chairperson of the State Board.
- 27.02 The spokesperson(s) for the Division of Elementary and Secondary Education shall have a total of fifteen (15) minutes to present the Division's remarks. The State Board may allow more than fifteen (15) minutes if necessary.
- 27.03 The spokesperson(s) for any individual or group of citizens that opposes the annexation or consolidation shall have a total of fifteen (15) minutes to present the remarks of the individual or group of citizens. The State Board may allow more than fifteen (15) minutes if necessary.

- 27.04 The spokesperson(s) for the Division shall have a total of ten (10) minutes to present closing remarks to the State Board. The State Board may allow more than ten (10) minutes if necessary.
- 27.05 The spokesperson(s) for any individual or group of citizens that opposes the annexation or consolidation shall have a total of ten (10) minutes to present closing remarks to the State Board. The State Board may allow more than ten (10) minutes if necessary.
- 27.06 The State Board shall then discuss, deliberate and vote upon the matter of approving or denying the school districts' petition.
- 27.07 If it deems necessary, the State Board may take the matter under advisement and announce its decision at a later date, provided that all discussions, deliberations and votes upon the matter take place in a public hearing.
- 27.08 The State Board shall issue a written order concerning the matter.

#### **CHAPTER 5: WAIVERS**

#### 28.00 MINIMUM SCHOOL DISTRICT SIZE WAIVER

- 28.01 A school district with fewer than three hundred fifty (350) students that is placed on the consolidation list published by the Division of Elementary and Secondary Education under § 6-13-1602(2) may annually request a waiver from the average daily membership requirement of three hundred fifty (350) students from the State Board of Education.
- 28.02 A school district shall submit a petition for a waiver to the State Board no later than February 1<sup>st</sup> prior to the school year in which the waver will take effect thirty (30) days after the consolidation list is published. The petition for waiver shall include:
  - 28.02.1 The average daily membership of the school district in the current school year;
  - 28.02.2 A statement that the school district is not in probationary status for any violation of the Standards for Accreditation of Arkansas Public Schools and School Districts:
  - A copy of the school district's current year budget and any fiscal audit conducted within the previous two years; and
  - A statement of assurance that the school district is not currently classified in academic distress, fiscal distress, or facilities distress.
- 28.03 The State Board shall render a decision to either grant or reject a petition for waiver that is received by a school district within forty-five (45) days of receipt.
- 28.04 The State Board shall grant a petition for a waiver if it is demonstrated by the school district that:
  - 28.04.1 The school district is not currently classified in academic distress, fiscal distress, or facilities distress:
  - 28.04.2 The school district is not in probationary status for a violation of the Standards for Accreditation of Arkansas Public Schools and School Districts;
  - 28.04.3 The academic facilities owned and operated by the school district are adequate as evidenced by the school district's facilities master plan; and

- 28.04.4 It is in the best interest of the students in the school district to keep the school district open due to the length of potential time spent on the bus by a student traveling to and from school should the school district be administratively reorganized, as assured by the school board of directors of the school district requesting the waiver.
- 28.05 The State Board may revoke a waiver that has been granted to a school district at anytime if it is found that the conditions under § 6-13-1613(b)(2)(A) and Section 28.04 of these rules change. A hearing shall be conducted using the following procedures:
  - 28.05.1 All persons wishing to testify before the State Board shall first be placed under oath by the Chairperson of the State Board.
  - 28.05.2 The spokesperson(s) for the Division of Elementary and Secondary Education shall have a total of fifteen (15) minutes to present the Division's remarks. The State Board may allow more than fifteen (15) minutes if necessary.
  - 28.05.3 The spokesperson(s) for the district shall have a total of fifteen (15) minutes to present the district's remarks. The State Board may allow more than fifteen (15) minutes if necessary.
  - 28.05.4 The spokesperson(s) for the Division shall have a total of ten (10) minutes to present closing remarks to the State Board. The State Board may allow more than ten (10) minutes if necessary.
  - 28.05.5 The spokesperson(s) for the district shall have a total of ten (10) minutes to present closing remarks to the State Board. The State Board may allow more than ten (10) minutes if necessary.
  - The State Board shall then discuss, deliberate and vote upon the matter of revoking the school districts' waiver.
  - 28.05.7 If it deems necessary, the State Board may take the matter under advisement and announce its decision at a later date, provided that all discussions, deliberations and votes upon the matter take place in a public hearing.
  - 28.05.8 The State Board shall issue a written order concerning the matter.
- 28.06 A school district that is granted a waiver shall remain listed on the consolidation list that is published annually by the Division of Elementary and Secondary Education.

# CHAPTER 6: BOUNDARY CHANGE PETITIONS TO THE STATE BOARD OF EDUCATION

#### **29.00 General Provisions**

- 29.01 A school district may request the State Board modify the boundary between two school districts under the boundary change process established in Ark. Code Ann. § 6-13-1414 by filing a petition with the State Board.
  - 29.01.1 The boundary change process does not allow territory of a district to be added to the territory of another districts if that territory includes real property on which a school facility in active use is located.
- 29.02 Prior to filing a boundary change petition; the local school district seeking a boundary change shall:
  - 29.02.1 Notify the district or districts which would be affected by the proposed boundary change;
  - 29.02.2 Satisfy the boundary negotiation requirements of Section 30.00; and
  - 29.02.3 Publish notice in the local newspapers of general circulation in each affected district no less than one (1) time a week for two (2) consecutive weeks.
    - 29.02.3.1 The notice shall contain the following information:
      - 29.02.3.1.a The name of the school district asking the State Board for the boundary change;
      - 29.02.3.1.b The name of all other school districts affected by the proposed boundary change;
      - 29.02.3.1.c A map reflecting the proposed boundary change which clearly shows which district will lose territory and which district will gain that territory;
      - 29.02.3.1.d The amount of tax revenue that was collected from the properties affected by the proposed boundary change expressed in dollars;
      - 29.02.3.1.e An estimate of the number of students whose district assignment would be modified by the proposed boundary change;

- 29.02.3.1.f A statement describing why the proposed boundary change is being requested; and
- 29.02.3.1.g A venue to submit written public comments regarding the proposed boundary change.
- 29.03 A petition for a boundary change shall:
  - 29.03.1 Be in writing;
  - 29.03.2 Be adopted by a majority vote of the petitioning board of directors; and
  - 29.03.3 Utilize the form provided by the Division Elementary and Secondary Education.
- 29.04 Prior to the meeting in which the petition is considered, each district shall submit the following information to the State Board:
  - 29.04.1 The number of students who currently attend that district and who would no longer attend the district if the boundary change requested by the petition was currently in effect;
  - 29.04.2 The total student population of the district;
  - 29.04.3 The amount of tax revenue derived in the prior tax year from property located within the district's territory that would fall outside the district's territory if the petition is granted;
  - 29.04.4 The total property tax revenue received by the district in the prior tax year; and
  - 29.04.5 The text of all written public comments submitted to the district regarding the proposal.

### 30.00 BOUNDARY NEGOTIATION REQUIREMENTS

- 30.01 A school district which seeks a boundary change shall be required to meet with all adjoining school districts affected by the proposed boundary change.
- 30.02 In the meeting required by Section 30.01, the district representatives shall:
  - 30.02.1 Consider the basis of the boundary change petition as presented by the petitioning district;

- 30.02.2 Discuss the merits of modification to the existing boundaries based on the factors set out in Section 32.03.
- 30.02.3 Determine whether a mutually agreed boundary can be established which would address the concerns of all affected districts.
  - 30.02.3.1 If an agreement to modify the district boundary is reached, that agreement must be ratified through the adoption of a resolution by the board of directors of each district affected by the boundary change in order to constitute an agreement pursuant to Ark. Code Ann. § 6-13-1414(c) and Section 32.02.

### 31.00 Procedure for Consideration of a Boundary Change Petition

- 31.01 A school district shall file its petition with the State Board only upon completion of the requirements provided in Section 29.02.
- 31.02 If a petition is filed at least thirty (30) days prior to the next regularly scheduled State Board meeting, the petition shall be placed on the agenda for that meeting.
  - 31.02.1 If the petition is filed less than thirty (30) days prior to the next regularly scheduled State Board meeting, the petition shall be considered at the following State Board meeting.
- 31.03 When a boundary change petition is received, the Department shall give notice to each district affected of the date, time, and location of the State Board meeting in which the petition will be considered and a copy of the petition.
- 31.04 Prior to considering a boundary change petition, the Department shall seek an advisory opinion from the Attorney General concerning the impact of the proposed or boundary change on the effort of the state to assist a school district or districts in desegregation of the public schools of this state.
- 31.05 All persons wishing to testify before the State Board shall first be placed under oath by the Chairperson of the State Board.
- 31.06 The spokesperson for the petitioning school districts shall have a total of fifteen (15) minutes to present the school districts' argument in favor of a boundary change. The State Board may allow more than fifteen (15) minutes if necessary.
- 31.07 The spokesperson for each additional school district affected by the boundary change proposal shall have a total of fifteen (15) minutes to present the school

- districts' position on the proposal. The State Board may allow more than fifteen (15) minutes if necessary.
- 31.08 The spokesperson(s) for the petitioning school districts shall have a total of five (5) minutes to present closing remarks to the State Board. The State Board may allow more than five (5) minutes if necessary.
- 31.09 The State Board may allow public comment by other interested parties at its discretion and for a time period to be determined by the State Board.
- 31.10 The State Board shall then discuss, deliberate, and vote upon the matter of proposed boundary change.
- 31.11 When resolving a boundary change petition, the state board may:
  - 31.11.1 Grant the petition in its entirety;
  - 31.11.2 Deny the petition in its entirety;
  - 31.11.3 Grant the petition to modify the districts boundary creating a new boundary other than the boundary proposed in the petition;
  - 31.11.4 Dismiss the petition for failure to satisfy the procedural requirements in Sections 29.00 and 30.00; and
  - 31.11.5 Take the matter under advisement and announce its decision at a later date, provided that all discussions, deliberations and votes upon the matter take place in a public hearing.
- 31.12 The State Board shall issue a written order concerning the matter.

### 32.00 Standard of Review for a Boundary Change Petition

- 32.01 The resolution of a boundary change petition shall be decided by a majority of the members of the quorum present.
- 32.02 When the petitioner's boundary change proposal is supported by a resolution adopted by a vote of each affected school district board of directors, the State Board shall approve the boundary change proposal unless the State Board determines:
  - 32.02.1 The proposed boundary change will have a substantial adverse effect on the education of students in the affected districts;

- 32.02.2 The proposed boundary change will significantly increase the time students spend on district provided transportation; or
- 32.02.3 The proposed boundary change may cause an affected district to enter financial destress.
- 32.03 When the petitioner's boundary change proposal is opposed by one or more affected school district, the State Board shall consider the following factors when exercising its best judgment regarding whether the petition should be granted:
  - 33.03.1 The impact on the education of students affected by the proposed boundary change.
  - 33.03.2 The number of voluntary transfer students who reside in the territory subject to the proposed boundary change that would become residents of the district if the petition is granted.
    - 33.02.1.1 If more than sixty-seven (67) percent of the students who reside in the territory subject to the proposed boundary change have voluntarily transferred to the district that would become the student's resident district if the petition were granted, there shall be a rebuttable presumption that the petition should be granted.
  - 33.02.3 The effect the petition would have on the distance students must travel in order to access public education provided by the State.
  - 33.02.4 The capacity of the district gaining territory to absorb the increased student population.
  - 33.02.5 The extent to which the change will increase the cohesiveness of municipalities or community groups.
  - 33.02.6 The financial impact of the change on the affected district.
- 33.04 In all cases, any boundary change proposal that hampers, delays, or in any manner negatively affects the desegregations efforts of any district affected by the petition shall be denied.

#### 33.00 Implementation of a Boundary Change

33.01 When the State Board issues an order altering the boundary of two or more school districts under Section 31.12, the order shall be submitted to the petitioner and each district which was subject to the petition.

- 33.02 If the order makes a change to an existing school district boundary, the Department shall:
  - 33.02.1 File the order with the Arkansas Geographic Information System
    Office who shall produce maps reflecting the order of the State Board;
  - File the order and the maps produced by the Arkansas Geographic Information System Office with;
    - 33.02.2.1 The county clerk of each county in which a school district that had its boundary changed has territory;
    - 33.02.2.1 The assessor of each county in which a school district that had its boundary changed has territory; and
    - 33.02.2.1 The Secretary of State.

### **CHAPTER 7: FORMS**

### 34.00 FORMS REQUIRED UNDER THIS RULE

- 34.01 The Division Elementary and Secondary Education shall develop forms required under this rule for non-administrative consolidation or annexations including but are not limited to the following:
  - 34.01.1 Petition for Annexation
  - 34.01.2 Petition for Consolidation
  - 34.01.3 Resolution of the Local School Board of Directors
  - 34.01.4 Affidavit Concerning Desegregation Orders
- 34.02 The Division Elementary and Secondary Education shall develop forms required under this rule for administrative consolidation or annexations including but are not limited to the following:
  - 34.02.1 Petition for Voluntary Administrative Annexation
  - 34.02.2 Petition for Voluntary Administrative Consolidation
  - 34.02.3 Resolution of the Local School Board of Directors
  - 34.02.4 Affidavit of Average Daily Enrolment

- 34.02.5 Affidavit of Isolated School Status
- 34.02.6 Affidavit Concerning Desegregation Orders
- 34.03 The Division Elementary and Secondary Education shall develop forms required under this rule for a boundary change petition including but are not limited to the following:
  - 34.03.1 Petition for a School District Boundary Change
  - 34.03.2 Resolution of the Local School Board of Directors
  - 34.03.3 Affidavit Concerning Desegregation Orders
- 34.04 Forms submitted to the State Board pursuant to this rule shall be those forms published on the website of the Division Elementary and Secondary Education.

### **APPENDIX A**

### ATTACHMENTS PERTAINING TO ANNEXATIONS AND CONSOLIDATIONS OF SCHOOL DISTRICTS (NON-ADMINISTRATIVE)

# BEFORE THE ARKANSAS STATE BOARD OF EDUCATION IN THE MATTER OF THE ANNEXATION OF \_\_\_\_\_\_SCHOOL DISTRICT(S) OF \_\_\_\_\_COUNTY INTO THE \_\_\_\_\_SCHOOL DISTRICT OF \_\_\_\_\_COUNTY:

### **PETITION FOR ANNEXATION**

COMES NOW the	School District(s) of	County and
theSchool District of	County (Petitions	ers), acting by and
through their respective Superintendent(s) du	ıly authorized, pursuant to Ark. C	ode Ann. § 6-13-
1401 et seq., and petition the Arkansas State	Board of Education (Board) to ar	oprove the
annexation of the petitioning affected school	district(s) into the petitioning rec	eiving
School District, and hereby	would submit to the Board as foll	<del>lows:</del>
1. Pursuant to Ark. Code Ann. §	6-13-1401 et seq., the Petitioners	hereby submit
and incorporate in this petition as Exhibit A a	attached hereto, proof of legally b	inding local board
resolutions to annex theSchool	District(s) into the receiving	School
District as approved by a majority of the mer	nbers of the local boards of educa	ation of the
respective Petitioners.		
2. The Petitioners hereby submit	and incorporate in this petition a	s Exhibit B
attached hereto, proof of public notice of inte	ent to petition this Board to annex	the Petitioners
into the receiving School Di	istrict. Said public notice of inten	i <del>t to annex</del>
(was)(was not) published in the local newspa	per(s) of general circulation (or i	n a state newspaper
of daily circulation if local newspaper does n	ot exist on weekly basis) of the a	ffected districts for
a time period of no less than once a week for	two (2) consecutive weeks imme	diately prior to the
filing of this petition with this Board.		

3. The Petitioners submit that at the proper school election following the petitioned
annexation, the receivingSchool District shall elect local board members in
compliance with Ark Code Ann. §§ 6-13-1416 and 6-13-1417.
4. The Petitioners submit that their respective school districts are geographically
contiguous or that the Board should approve the petitioned non-contiguous annexation because
the annexation will result in (a) the overall improvement in the educational benefit to students in
all of the school districts involved, or (b) will provide a significant advantage in transportation
costs or service to all of the school districts involved based on the following factual reasons:
5. The Petitioners submit that they hereby request through the State Board, an
Attorney General Opinion declaring whether the petitioned annexation will or will not hamper,
delay or in any manner negatively affect the desegregation of another school district or districts
in this state. Upon receipt, the resulting opinion shall be incorporated herein and attached hereto
as Exhibit C.
6. Pursuant to Ark. Code Ann. § 6-13-1401 et seq., the Petitioners hereby submit
and declare that the effective date of this petitioned annexation shall be July 1, and that there
shall be only one local school board and one local superintendent of the receiving
School District.
7. The Petitioners hereby submit an affidavit of facts by the superintendent of the
affected school district(s), which is incorporated as Exhibit D, concerning the relevant status of

any federal court-ordered supervision or jurisdiction of desegregation cases involving the affected districts.

8. The Petitioners hereby subm	nit and incorporate in this petit	<del>cion as Exhibit E</del>
attached hereto, the written agreement requ	ired by Ark. Code Ann. § 6-1	<del>3-1416.</del>
WHEREFORE, Petitioners request	that the Board approve the an	nexation of the
School District(s) of	County into the rec	eiving
School District of	County; that it is	sue an Order dissolving
the affected school district(s) and establishi	ng the receiving	School District; that it
issue an Order establishing the boundary li	nes of the receiving school dis	trict; and that it file its
Order with the County Clerks of	andCountie	s, Arkansas, with the
Secretary of State and with the Arkansas G	eographic Information System	ns Office.
	Respectfully submitted,	
	School	District
1	County	
By:	Superintendent	Data
	Superintendent	——————————————————————————————————————
	President, School Board	<del>Date</del>
	School Die	strict
	County	
		Data
	Superintendent	<del>Date</del>
	President School Roard	Data

### BEFORE THE ARKANSAS STATE BOARD OF EDUCATION

<del>IN THE MATTER OF TI</del>	IE CONSOLIDATION OF	SCHOOL
DISTRICT(S) OF	COUNTY AND THE	SCHOOL
DISTRICT OF	COUNTY:	

### **PETITION FOR CONSOLIDATION**

COMES NOW the	Sc	hool District(s) of	County and
theSchool	District of	County (Petitic	oners), acting by and
through their respective Superinter	ndent(s) duly author	orized, pursuant to Ark	. Code Ann. § 6-13-
1401 et seq., and petition the Arka	nsas State Board c	of Education (Board) to	approve the
consolidation of the Petitioners int	o the resulting	School I	District, and hereby
would submit to the Board as follo	<del>ws:</del>		
1. Pursuant to Ark. Co	ode Ann. § 6-13-14	401 et seq., the Petition	ers hereby submit
and incorporate in this petition as l	Exhibit A attached	hereto, proof of legall	y binding local board
resolutions to consolidate the	and	School Dis	trict(s) into the
resultingSchool Di	strict as approved	by a majority of the mo	embers of the local
boards of education of the respecti	ve Petitioners.		
2. The Petitioners here	eby submit and inc	corporate in this petition	n as Exhibit B
attached hereto, proof of public no	tice of intent to pe	tition this Board to cor	nsolidate the
Petitioners into the resulting	School	District. Said public r	notice of intent to
consolidate (was)(was not) publis	<del>hed in the local ne</del>	wspaper(s) of general of	circulation (or in state
newspaper of local daily circulatio	<del>n if local newspap</del>	oer does not exist on we	eekly basis) of the
affected districts for a time period	of no less than one	ce a week for two (2) c	onsecutive weeks
immediately prior to the filing of t	his petition with th	nis Board.	

3. The Petitioners submit that at the proper school election following the petitioned
consolidation, the resultingSchool District shall electlocal board members in
compliance with Ark. Code Ann. §§ 6-13-1416 and 6-13-1417.
4. The Petitioners submit that their respective school districts are geographically
contiguous or that the Board should approve the petitioned non-contiguous consolidation
because the consolidation will result in (a) the overall improvement in the educational benefits to
students in all of the school districts involved, or (b) will provide a significant advantage in
transportation costs or service to all of the school districts involved based on the following
factual reasons:
5. The Petitioners submit that they hereby request through the State Board, an
Attorney General Opinion declaring whether the petitioned consolidation will or will not
hamper, delay or in any manner negatively affect the desegregation of another school district or
districts in this state. Upon receipt, the resulting opinion shall be incorporated herein and
attached hereto as Exhibit C.
6. Pursuant to Ark. Code Ann. § 6-13-1401 et seq., the Petitioners hereby submit
and declare that the effective date of this petitioned consolidation shall be July 1, and that there
shall be only one local school board and one local superintendent of the resulting
School District.

7. The Petitioners hereby subr	nit an affidavit of facts by the	superintendent of the
affected school districts, which is incorpor	ated as Exhibit D, concerning	the relevant status of
any federal court-ordered supervision or ju	risdiction of desegregation car	ses involving the
affected districts.		
8. The Petitioners hereby subr	mit and incorporate in this peti	tion as Exhibit E
attached hereto, the written agreement requ	aired by Ark. Code Ann. § 6-1	<del>3-1416.</del>
WHEREFORE, Petitioners request	that the Board approve the co	nsolidation of the
School District(s) of	County and the	School District
ofCounty into the resulting	School Distric	t; that it issue an Order
dissolving the affected school districts and	establishing the resulting scho	ool district; that it issue
an Order establishing the boundary lines o	f the resulting school district;	and that it file its Order
with the County Clerks of the	and	_Counties, Arkansas,
with the Secretary of State and with the Ar	kansas Geographic Informatic	on Systems Office.
	Respectfully submitted,	
		strict
	County	Street
	County	
Ву:	Cymarintandant	Data
	Superintendent	——— <del>Date</del>
	Dussident Cahool Doord	Data
	President, School Board	<del>Date</del>

	School E	<del>District</del>
	County	
Ву:	Superintendent	——————————————————————————————————————
		C
	President, School Board	Date

### Exhibit A

### **SCHOOL BOARD RESOLUTION**

COMES NOW the	School District Board acting by and through its
Superintendent duly authorized and do herein	<del>declare:</del>
A special or regular school board meet	ing was held on, 20,
wherein a quorum was present and a majority	of the board membership voted to approve the
consolidation/annexation of the	School District with the
School District,	and the minutes of said meeting reflect such.
Therefore, this document is to serve as the for	mal resolution of the School
District Board of Directors, pursuant to Arkan	sas law, that said consolidation/annexation is
hereby approved.	
By:  By:  By:	School DistrictCounty endent Date
	t, School Board Date

### EXHIBIT D

### AFFIDAVIT CONCERNING DESEGREGATION ORDERS

COMES NOW the	School District, acting by and
through its Superintendent, and hereby stat	es and represents to the State Board of Education that,
to the best of my knowledge, the	School District
currently (circle one) (is)(is not) involved	in desegregation litigation in a United States Federal
Court or is under the continuing jurisdiction	n of a United States Federal Court Order regarding
desegregation of a public school or schools	s (see "*" at bottom of affidavit).
Further the affiant sayeth not.	
IN WITNESS WHEREOF, I hereu 20	nto set my hand this day of,
COUNTY ofSTATE OF ARKANSAS	rintendent
Sworn and subscribed before me, N	Notary Public, this day of, 20
M. Commission amains	Notary Public
My Commission expires:	

\* = If you answered, "is involved in desegregation litigation, etc." above, please attach a copy of any applicable Court orders or other relevant documentation.

### **APPENDIX B**

### ATTACHMENTS PERTAINING TO ADMINISTRATIVE ANNEXATIONS AND CONSOLIDATIONS OF SCHOOL DISTRICTS

#### BEFORE THE ARKANSAS STATE BOARD OF EDUCATION

IN THE MATTER OF THE ANNEXATION OF \_\_\_\_\_\_SCHOOL DISTRICT(S) OF \_\_\_\_\_COUNTY INTO THE \_\_\_\_\_SCHOOL DISTRICT OF \_\_\_\_COUNTY:

### PETITION FOR VOLUNTARY ADMINISTRATIVE ANNEXATION

COMES NOW the	School District(s) of _	County and
theSchool Distri	ct ofCounty (Pe	titioners), acting by and
through their respective Superintendent(	(s) duly authorized, pursuant to z	Ark. Code Ann. § 6-13-
1601 et seq., and petition the Arkansas S	State Board of Education (Board	) to approve the
voluntary administrative annexation of t	he petitioning affected school di	strict(s) into the
petitioning receivingS	chool District, and hereby would	d submit to the Board as
follows:	$\wedge$	
1. Pursuant to Ark. Code A	nn. § 6-13-1601 et seq., the Petit	tioners hereby submit
and incorporate in this petition as Exhib	it A attached hereto, proof of leg	sally binding local board
resolutions to annex theSo	chool District(s) into the receiving	ngSchool
District as approved by a majority of the	members of the local boards of	education of the
respective Petitioners.		
2. The Petitioners hereby su	ubmit and incorporate in this peti	ition as Exhibit B
attached hereto, (submit only if public n	otice was published in the news	<del>paper) proof of public</del>
notice of intent to petition this Board to	annex the Petitioners into the re-	ceiving
School District. Said public notice of in	itent to annex (was)(was not) pu	blished in the local
newspaper(s) of general circulation (or i	n a state newspaper of daily circ	<del>culation if local</del>
newspaper does not exist on weekly has	is) of the affected districts for a	time period of no less

than once a week for two (2) consecutive weeks immediately prior to the filing of this petition
with this Board.
3. The Petitioners submit that the average daily membership in each of the two (2)
school years immediately preceding the school year were and for the
School District and and for theSchool District.
4. Pursuant to Ark. Code Ann. § 6-13-1603(b), the Petitioners submit and
incorporate an affidavit of proof as Exhibit C that the previous average daily membership of the
affected school districts was a combined average daily membership of for the
school year, which is an average daily membership meeting or exceeding three
hundred fifty (350) total students.
5. The Petitioners submit that at the proper school election following the petitioned
annexation, the receiving School District shall elect local board members in
compliance with Ark. Code Ann. §§ 6-13-1416 and 6-13-1417.
6. The Petitioners submit that their respective school districts are geographically
contiguous or that the Board should approve the petitioned non-contiguous annexation because
the annexation will result in (a) the overall improvement in the educational benefit to students in
all of the school districts involved, or (b) will provide a significant advantage in transportation
costs or service to all of the school districts involved based on the following factual reasons:

7. The Petitioners submit that they hereby request through the State Board, an
Attorney General Opinion declaring whether the petitioned annexation will or will not hamper,
delay or in any manner negatively affect the desegregation of another school district or districts
in this state. Upon receipt, the resulting opinion shall be incorporated herein and attached heret
as Exhibit D.
8. Pursuant to Ark. Code Ann. § 6-13-1601 et seq., the Petitioners hereby submit
and declare that the effective date of this petitioned annexation shall be July 1,, an
that there shall be only one local school board and one local superintendent of the receiving
School District.
9. If Petitioners are claiming Isolated School status, Petitioners hereby submit that
theSchool District(s) qualify as an isolated school as certified by the attached
affidavit of Isolated School Status incorporated in this petition as Exhibit E attached hereto.
10. The Petitioners hereby submit an affidavit of facts by the superintendent of the
affected school district(s), which is incorporated as Exhibit F, concerning the relevant status of
any federal court-ordered supervision or jurisdiction of desegregation cases involving the
affected districts.
11. The Petitioners hereby submit and incorporate in this petition as Exhibit G
attached hereto, the written agreement required by Ark. Code Ann. § 6-13-1416.
WHEREFORE, Petitioners request that the Board approve the annexation of the
School District(s) ofCounty into the receiving
School District ofCounty; that it issue an Order dissolving
the affected school district(s) and establishing the receiving School District; that it
issue an Order establishing the boundary lines of the receiving school district; and that it file its

Order with the County Clerks of	and Countie	es, Arkansas, with the
Secretary of State and with the Geographi	ic Information Systems Office.	
	Respectfully submitted,	
	School	- District
	County	CX
By:	Superintendent	Date
	Superintendent	Date
	President, School Board	Date
	School	<del>District</del>
	Communication	
	County	
By:		
	Superintendent	Date
<u> </u>		
	President, School Board	Date

### BEFORE THE ARKANSAS STATE BOARD OF EDUCATION

IN THE MATTER OF T	HE CONSOLIDATION OF	SCHOOL
DISTRICT(S) OF	COUNTY AND THE	SCHOOL
DISTRICT OF	COUNTY:	

### PETITION FOR VOLUNTARY ADMINISTRATIVE CONSOLIDATION

COMES NOW the	School District(s) of	County and
theSchool District of	County (Petition	ners), acting by and
through their respective Superintendent(s) dul	ly authorized, pursuant to Ark.	Code Ann. § 6-13-
1601 et seq., and petition the Arkansas State I	Board of Education (Board) to a	approve the
voluntary administrative consolidation of the	Petitioners into the resulting _	
School District, and hereby would submit to t	he Board as follows:	
1. Pursuant to Ark. Code Ann. §	6-13-1601 et seq., the Petitions	ers hereby submit
and incorporate in this petition as Exhibit A a	ttached hereto, proof of legally	binding local board
resolutions to consolidate the a	ndSchool Distr	ict(s) into the
resulting School District as app	proved by a majority of the mer	nbers of the local
boards of education of the respective Petitione	ers.	
2. The Petitioners hereby submit	and incorporate in this petition	as Exhibit B
attached hereto, (submit only if public notice	was published in the newspaper	r) proof of public
notice of intent to petition this Board to consc	olidate the Petitioners into the re	esulting
School District. Said public	notice of intent to consolidate (	was)(was not)
published in the local newspaper(s) of general	l circulation (or in state newspa	<del>per of local daily</del>
circulation if local newspaper does not exist o	on weekly basis) of the affected	districts for a time
period of no less than once a week for two (2)	) consecutive weeks immediately	y prior to the filing
of this petition with this Board.		

<del>3.</del>	The Petitioners submi	t that the avera	<del>ige daily members</del> l	hip in each of the	<del>two (2)</del>
school years i	mmediately preceding t	the	_ school year were	e and	_ for the
	School District and	and	for the	School Distric	<del>et.</del>
4.	Pursuant to Ark. Code	e Ann. § 6-13-1	1603(b), the Petitic	oners submit and	
incorporate ar	n affidavit of proof as E	Exhibit C that th	ne previous averag	e daily membersh	of the
affected school	ol districts was a combi	ned average da	nily membership of	f for th	e
S	school year, which is an	average daily	membership meet	ing or exceeding	three
hundred fifty	(350) total students.			2.0	
5.	Pursuant to Ark. Code	<del>2 Ann. § 6-13-</del> 1	1416, the Petitione	rs submit that this	<del>)</del>
petitioned con	nsolidation is pursuant t	o Ark. Code A	.nn. § 6-13-1602 a	nd that an interim	-local
board of sever	n (7) board members in	accord with A	rk. Code Ann. § 6	-13-1416 shall be	
established by	, a	and the interim	board shall be ma	de up of board me	embers of
the affected for	ormer districts in propo	rtion to the stu	dent's population i	in the former affe	eted
districts.	A 1		/		
<del>6.</del>	The Petitioners submi	t that at the firs	st regular school el	lection following	the
petitioned cor	nsolidation, the resulting	g	School District sha	all elect loca	<del>ıl board</del>
members by z	coned elections in comp	oliance with Ar	k. Code Ann. §§ 6	-13-1416 and 6-1	<del>3-1417.</del>
7.	The Petitioners submi	t that their resp	ective school distr	ricts are geograph	<del>ically</del>
contiguous or	that the Board should a	approve the pet	titioned non-contig	guous consolidatio	<del>m</del>
because the co	onsolidation will result	in (a) the over	all improvement in	the educational l	enefits to
students in all	of the school districts i	<del>involved, or (b</del>	) will provide a sig	gnificant advantag	<del>ge in</del>
transportation	costs or service to all c	of the school di	istricts involved ba	used on the follow	ing
factual reason	ı <del>s:</del>				

8. The Petitioners submit that they hereby request through the State Board, an
Attorney General Opinion declaring whether the petitioned consolidation will or will not
hamper, delay or in any manner negatively affect the desegregation of another school district or
districts in this state. Upon receipt, the resulting opinion shall be incorporated herein and
attached hereto as Exhibit D.
9. Pursuant to Ark. Code Ann. § 6-13-1601 et seq., the Petitioners hereby submit
and declare that the effective date of this petitioned consolidation shall be July 1,,
and that there shall be only one local school board and one local superintendent of the resulting
School District.
10. If Petitioners are claiming Isolated School status, Petitioners hereby submit that
theSchool District(s) qualify as isolated schools as certified by the attached
affidavit of Isolated School Status incorporated in this petition as Exhibit E attached hereto.
11. The Petitioners hereby submit an affidavit of facts by the superintendent of the
affected school district, which is incorporated as Exhibit F, concerning the relevant status of any
federal court-ordered supervision or jurisdiction of desegregation cases involving the affected
districts.
12. The Petitioners hereby submit and incorporate in this petition as Exhibit G
attached hereto, the written agreement required by Ark. Code Ann. § 6-13-1416.

## WHEREFORE, Petitioners request that the Board approve the consolidation of the \_\_\_\_\_School District(s) of \_\_\_\_\_ County and the \_\_\_\_\_ School District \_\_\_\_\_County into the resulting \_\_\_\_\_School District; that it issue an Order dissolving the affected school districts and establishing the resulting school district; that it issue an Order establishing the boundary lines of the resulting school district; and that if file its Order with the County Clerks of the \_\_\_\_\_ and \_\_\_\_ Counties, Arkansas, the Secretary of State and the Arkansas Geographic Information Systems Office. Respectfully submitted, **School District** County Superintendent President, School Board School District Superintendent President, School Board

### Exhibit A

### **SCHOOL BOARD RESOLUTION**

COMES NOW the	School District Board acting by and through its
Superintendent duly authorized and do herein-	<del>declare:</del>
A special or regular school board meet	ing was held on,
, wherein a quorum was present a	nd a majority of the membership voted to approve
the consolidation/annexation of the	School District with the
School District, a	and the minutes of said meeting reflect such.
Therefore, this document is to serve as the form	mal resolution of theSchool
District Board of Directors, pursuant to Arkan	sas law, that said consolidation/annexation is
hereby approved.	School District
of	County
By: Superinte	endent Date
By:	4 Cabool Doord
Presiden	t. School Board Date

### Exhibit C

### AFFIDAVIT OF AVERAGE DAILY MEMBERSHIP

———COI	MES NOW the affiant,	, Superintendent of	<del>f the</del>
	School District, and	having been duly sworn, st	ates under oath as
<del>follows:</del>			
<del>1.</del>	The average daily membership (	(ADM) of the	School
District, as	that term is defined in Ark. Code Ar	nn. § 6-13-1601(4), was	students
for the	school year and	students for the	school year.
2.	The combined average daily me	mbership of the affected scl	nool districts was
f	or theschool year, an a	average daily membership r	neeting or exceeding
three hundr	red fifty (350) total students.		
— FUI	RTHER, affiant says not.		
—— IN V	WITNESS WHEREOF, I hereunto s	et my hand this	<del>day of</del>
	St	<del>perintendent</del>	

County of	
State of Arkansas	
Sworn and subscribed before me, Notary Public, this	<del> day of</del>
<del></del>	
Notary Public	
My Commission expires:	

### Exhibit E

### AFFIDAVIT OF ISOLATED SCHOOL STATUS

—С	Comes the affiant,	, Superintendent of the
		y sworn, states under oath as follows:
1.	. My name is	I am the Superintendent of the
	School Distric	<del>yt.</del>
2	. My business address i	s
3.	. I am aware that pursu	ant to Ark. Code Ann. § 6-20-601 a school district
must med	et four (4) of five (5) criteria	to qualify as an isolated school.
4	. I am aware that pursu	ant to Ark. Code Ann. § 6-20-602 an isolated school
must qua	alify as an isolated school dis	strict under Ark. Code Ann. § 6-20-601 prior to the
administ	rative consolidation or annex	vation petitioned for herein.
5	. I hereby submit that p	rior to the effective date of the administrative
consolida	ation or annexation, the	School District qualified as an
isolated s	school district and, therefore	, is entitled to the rights and privileges conferred on
an isolate	ed school pursuant to Ark. C	ode Ann. § 6-20-602.
6	. I hereby declare that t	heSchool District qualifies
for isolat	ed status because the school	district meets the following list of at least four (4)
of the fiv	ve (5) criteria of being an iso	lated school district: (circle appropriate responses
and prov	ide relevant data in the blan	<del>(S)</del>
	a. There is a dista	ance of twelve (12) miles or more by hard-surfaced
h	ighway from the high school	of the district to the nearest adjacent high school in
a	n adjoining district. The dis	tance is

b. The density ratio of transported students is less than three (3)
students per square mile of area. The density ratio is
c. The total area of the district is ninety-five (95) square miles or
greater. The total area is square miles.
d. Less than fifty percent (50%) of bus route miles are on hard-
surfaced roads. The percent of bus route miles on hard-surface roads is
e. There are geographic barriers such as lakes, rivers, and mountain
ranges which would impede travel to schools that otherwise would be appropriate
for consolidation, cooperative programs, and shared services. The geographic
barriers are
7. Further the affiant sayeth not.
IN WITNESS WHEREOF, I hereunto set my hand this day of
Superintendent
COUNTY OF STATE OF ARKANSAS
Sworn and subscribed before me, Notary Public, this day
Notary Public
My Commission expires:

### EXHIBIT F

### **AFFIDAVIT CONCERNING DESEGREGATION ORDERS**

COMES NOW the	School District, acting
by and through its Superintendent, and here	eby states and represents to the State Board of
Education that, to the best of my knowledg	e, the
School District currently (circle one) (is)(is)	s not) involved in desegregation litigation in a
United States Federal Court or is under the	continuing jurisdiction of a United States
Federal Court Order regarding desegregation	on of a public school or schools (see "*" at
bottom of affidavit).	
Further the affiant sayeth not.	
IN WITNESS WHEREOF, I hereur	nto set my hand this day of
COUNTY of STATE OF ARKANSAS	Superintendent
STATE OF ARRANSAS	
Sworn and subscribed before me, N	otary Public, this day of,
Notar	y Public
My Commission expires:	

\* = If you answered, "is involved in desegregation litigation, etc." above, please attach a copy of any applicable Court orders or other relevant documentation.